Pecyn Dogfennau



DYDD IAU, 12 GORFFENNAF 2018

PWYLLGOR AR Y CYD ERW Y LLWYFAN, COLLEGE ROAD, CARMARTHEN AM 10.00 AM, AR DYDD LLUN, 16^{EG} GORFFENNAF, 2018

GWELER YN AMGAEEDIG ADRODDIADAU YCHWANEGOL FEL Y MANYLIR YN YR AGENDA DIWYGIEDIG.

7.1a)	ADRODDIAD AWDIT MEWNOL ERW 2017-18	9 – 55
	(Addroddiad Ychwanegol)	

7.1b)	DATGANIAD LLYWODRAETHU CONSORTIWM ERW 2017-18	57 - 72
	(Addroddiad Ychwanegol)	















Eitem Rhif 7.1



CYD-BWYLLGOR ERW 16 GORFFENNAF 2018

ADRODDIAD AWDIT MEWNOL ERW 2017-18

Y Pwrpas:

Cyflwyno canfyddiadau arolwg Awdit Mewnol o Gonsortiwm ERW am 2017-18 i'r Cyd-Bwyllgor

YR ARGYMHELLION / PENDERFYNIADAU ALLWEDDOL SYDD EU HANGEN:

I nodi'r Adroddiad Awdit Mewnol 2017-18

Y RHESYMAU:

Rhoi sicrwydd i'r Cyd-Bwyllgor ar effeithlonrwydd llywodraethu, rheolaeth mewnol, rheoli risg, a trefniadau rheoli cyllid Consortiwm ERW

Awdur yr Adroddiad:	Swydd:	Rhif Ffon 01437 776213
Jo Hendy	Pennaeth Awdit Mewnol	E: bost Joanne.hendy@pembrokeshire.gov. uk













EXECUTIVE SUMMARY

ERW JOINT COMMITTEE

16 JULY 2018

ERW CONSORTIUM INTERNAL AUDIT REPORT 2017-18

BRIEF SUMMARY OF PURPOSE OF REPORT

To give assurance to the Joint Committee on the effectiveness of governance, internal control, risk management and financial management arrangements in place for the ERW Consortium.

The Internal Audit review for 2017-18, as approved by the Section 151 Officer and the Joint Committee on 1 December 2017, resulted in a limited assurance opinion, the following provides a summary of the key areas of weakness identified:

- The Review & Reform programme has not progressed as intended, as a result of Local Authorities being unable to reach a consensus. Agreement on the way forward needs to be reached to enable the project to be progressed.
- The ERW Legal Agreement has not been reviewed or updated.
- The Regional Code of Corporate Governance has not been approved by the Joint Committee.
- The level of Local Authority contributions and the level of reserves needs to be reviewed to ensure they are sufficient for future years.
- The 2018-19 Business Plan has not been approved by the Joint Committee.
- Delegation arrangements require clarification.
- Improvements are required to grant funding assurance arrangements (other than EIG and PDG), when grant funding is delegated to schools/Local Authorities by ERW.
- A Joint Committee decision is needed on how to progress work to ensure compliance with updated Data Protection Legislation.
- Annual ERW Impact Reports should be published in the public domain to raise awareness of the work carried out by ERW. Value added should be aligned to funding wherever possible within these Impact Reports.
- Support delivered to schools by Challenge Advisers is not applied consistently.

The factual accuracy of the draft Internal Audit Report has been agreed. Management Responses have been received, and are in the process of being agreed and finalised.

DETAILED REPORT ATTACHED?	YES











IMPLICATIONS

Policy, Crime & Disorder and	Legal	Finance	Risk Management Issues	Staffing Implications
Equalities NONE	YES	YES	YES	NONE
NONE	163	163	TES	NONE

1. Legal

Section 6 within the report action plan highlights the need for the Legal Agreement to be reviewed and updated, and for the Regional Code of Corporate Governance to be formally approved by the Joint Committee. Section 8 within the report action plan highlights the need for the 2018-19 Business Plan to be formally approved by the Joint Committee. Section 9 within the report action plan highlights that the Review & Reform programme has not progressed as intended, as a result of Local Authorities being unable to agree a way forward. Section 10 within the report action plan identifies areas for improvement to ensure compliance with the General Data Protection Regulations.

2. Finance

Section 7 within the report action plan highlights the need for Local Authority contributions and the level of reserves to be reviewed, and for delegation arrangements to be clarified. Section 7 within the report action plan also identifies areas for improvement to grant funding assurance arrangements, when grant funding is delegated to schools/Local Authorities by ERW.

3. Risk Management

Section 6 within the report action plan identified areas for improvement with the Risk Management arrangements.

CONSULTATIONS

Details of any consultations undertaken are to be included here Not applicable

Section 100D Local Government Act, 1972 – Access to Information List of Background Papers used in the preparation of this report: THESE ARE DETAILED BELOW

Title of Document		File Ref No.	Locations that the papers are available for public inspection
	National Categorisation of Schools	Xyz1	County Hall, Carmarthen

















Internal Audit Service PRIVATE AND CONFIDENTIAL

Education through Regional Working Consortium

Draft Report

Audit No. 17117 (2017-18)

Current Assurance Rating 2017-18	Limited
Previous Assurance Rating 2016-17	Substantial

Papart issued to	Betsan O'Connor, Managing Director
Report issued to:	Jon Haswell, ERW Section 151 Officer

Report copied to: | Ian Eynon, Deputy Section 151 Officer

Auditor: Justin Blewitt, Senior Auditor

Manager/Reviewer: Charlotte Hodges, Audit Team Leader

Fieldwork complete:	07-06-18
Draft report issued:	14-06-18
Management comments:	10-07-18
Final report issued:	

Audit No. 17117 (2017-18)

Education through Regional Working Consortium

This report may contain data as defined by the General Data Protection Regulation 2016 and the Data Protection Act 2018, which must be treated as strictly private and confidential.

1.0 Introduction

- 1.1 An audit review of the Education through Regional Working Consortium (ERW) has been carried out as part of the 2017-18 Internal Audit Plan, as agreed by the Joint Committee, the ERW Section 151 Officer, and the Managing Director.
- 1.2 The scope of the 2017-18 audit, as approved by the Joint Committee on 1 December 2017 included:
 - Governance (follow up of previous audit recommendations and Annual Governance Statement Priorities for Improvement)
 - Financial Management
 - Business Plan Implementation & Value for Money
 - Project Management of the Review & Reform Programme
 - Preparation for the Introduction of the General Data Protection Regulations (GDPR)

2.0 Audit Objectives

- 2.1 To provide assurance to the Joint Committee, the Executive Board, the ERW Section 151 Officer, and the Managing Director that ERW has adequate governance, internal control, risk management and financial management arrangements in place, which are operating effectively and assisting it to achieve its objectives.
- 2.2 To provide assurance that the 2016-17 recommendations have been implemented.
- 2.3 To identify areas of weakness and risk, good practice and opportunity.

3.0 Audit Methodology

- 3.1 We took an evidence based approach to our audit review using interviews with staff, review of supporting documentation and sample testing to arrive at our opinion.
- 3.2 Compilation of a formal internal audit report making recommendations for improvement and adding value to ERW.

4.0 Audit Opinion and Assurance Statement¹

- 4.1 We have identified a number of opportunities for improvement to the adequacy and effectiveness of existing arrangements, which if implemented, would both improve and add value to ERW.
- 4.2 Weaknesses in the adequacy and/or effectiveness of the governance, internal control, risk management and financial management arrangements in place for ERW were identified and these could have an impact on the ability of the Consortium to achieve its objectives. Therefore, **Limited Assurance** is given on the adequacy and effectiveness of the arrangements in place for ERW.
- 4.3 Key areas of weakness and risk, good practice and opportunity identified during the audit review are summarised below:

Governance

- The Review & Reform Programme has not progressed as a result of Authorities being unable to agree a way forward. This has impacted on governance arrangements, with the updated Code of Corporate Governance and an updated Legal Agreement not yet being agreed by Joint Committee, one Authority not having paid its contribution, and Welsh Government withholding funding.
- A number of recommendations agreed during the previous audit review, and priorities for improvement identified within the 2016-17 Annual Governance Statement relate to the areas detailed above, and therefore remain outstanding. Recommendations with regards to these have been reiterated within this review.

Financial Management

- The level of Authority contributions and ERW reserves requires review to determine if they are sufficient going forward.
- Whilst improvements have been made, there is still non-compliance with standing orders and procurement rules.
- For EIG and PDG, where funds are delegated to schools/Local Authorities, assurance is sought that all funds have been spent as intended and in accordance with the grant terms and conditions. However, for other grants, this assurance is not currently obtained.
- A number of financial compliance issues were noted where controls are in place but these were not always being adhered to.

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¹ A definition of the Assurance Ratings are shown at Appendix B

Business Plan Implementation & Value for Money

- The 2018-19 Business Plan has yet to be formally approved by the Joint Committee which represents a significant risk. There is a clear process for implementation and links between the objectives/priorities and the plans/actions in place to help achieve these. Processes are in place to monitor progress against actions.
- Annual Impact Reports for ERW are produced to help demonstrate improvements in outcomes achieved and value added. There is an opportunity to improve these further by reverting to the previous format of demonstrating key headline achievements and the use of quantitative data to evidence improvements. There is also an opportunity to publicise these reports in the wider public domain to raise awareness of the work carried out and the achievements made.

Project Management of the Review & Reform Programme

 The Review & Reform programme was agreed by the Joint Committee in September 2017 and project plans have been documented. However, the programme has not progressed as Local Authorities are unable to unanimously agree a way forward.

Preparation for the Introduction of the General Data Protection Regulations (GDPR)

- ERW has received advice on this and have begun some initial work. The next agreed step is for a Service Level Agreement to be offered to Authorities to assist with this work. With the implementation date of 25 May 2018 now passed this is a significant risk area.
- 4.4 The arrangements reviewed and tested and an opinion as to their adequacy and effectiveness are shown in tabular format (Action Plan) at Appendix A, along with the weaknesses and risks, good practice and opportunities identified during the audit review, comments and consequences, and recommendations for improvement.
- 4.5 Prompt action to implement these recommendations will improve the adequacy and effectiveness of the existing governance, internal control, risk management and financial management arrangements for ERW and assist it to achieve its objectives.

4.6 A summary of the Action Plan is shown in the table below:

Expected Arrangements Adequate &			Recommendations ³						
(Controls) Effect			A1*	A2*	B1*	А3	B2	C1	Other
6	Governance	×	1	1	1	0	1	0	3
7	Financial Management	×							
7.1-7.7	Budgetary Control	V	1	0	0	0	1	0	0
7.8	Compliance with Grant Funding Terms & Conditions	х	0	0	1	0	0	0	0
7.9	Distribution of Grant Funding	×	0	1	0	0	0	0	0
7.10	Compliance with Financial Procedures	×	0	0 0 0		0	4	2	11
8	Business Plan Implementation & Value for Money	✓	1	1	0	0	1	0	0
9	Project Management of the Review & Reform Programme	×	1	0	0	0	1	0	0
10	Preparation for the Introduction of the General Data Protection Regulations (GDPR)	*	1	0	0	0	0	0	0
	Total	5	3	2	0	8	2	14	

^{*} Recommendations graded A1, A2 and B1 may be reported to the Audit Committee

5.0 Acknowledgement

- 5.1 It should be noted that all testing undertaken as part of this audit review was on a sample basis and therefore the results should be considered in this context.
- 5.2 We would like to thank all staff involved for their co-operation during the audit review. If the Internal Audit Service can be of any further assistance, please contact: Justin Blewitt, Senior Auditor (extension 5641)

Jo Hendy, Governance, Assurance & Information Manager (extension 6213)

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² A definition of the Adequate & Effective ratings are shown at Appendix B

³ A definition of the Recommendation Gradings are shown at Appendix B

ACTION PLAN

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
6	Governance				
6.1	Accepted recommendations from the previous audit review have been implemented.		Of the 15 recommendations from the previous internal audit, 10 have been completed as far as possible, 3 have been partially completed, and 2 remain outstanding as follows: Risks within the ERW risk register should be articulated clearly to allow the event, consequence and impact to be defined. Not Complete - assurance was given that training has been provided, but testing identified that risks still do not clearly articulate event, consequence and impact.		a. Acceptance: Agreed Management Response: ERW has adopted a new format to present information on risks to Joint Committee. In addition, the new format will focus on activities within the scope of the ERW central team and with accountability to the Joint Committee explicitly. The Finance and corporate risks will feature, but not the LA level risks as the presentation and articulation of these risks cannot be directly influenced by ERW central team. The next Joint Committee meeting on July 16 2018 will ask JC to review tolerances and all risks as this new format is presented for discussion and adoption. Timescale for Action: October 2018 Responsible Officer: Managing Director

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No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
6.1 (cont)			• The scoring methodology should be consistently applied for all risks recorded within the ERW risk registers. Partially Complete - testing identified that scores following mitigation were included for the Central and Financial registers, however, this was not consistent within each of the Local Authority registers.	b. The risks where the scores following mitigation are not completed should be followed up with the relevant Authorities to ensure a fully complete risk register is in place for reporting to Joint Committee. Grade: C2	b. Acceptance: Agreed Management Response: The LAs take responsibility for the LA element of the risk register. It was agreed that it their responsibility to follow up within their own governance process. The capacity to do further follow up adequately with LAs does not exist within the current central team. Timescale for Action: Following each JC Meeting Responsible Officer: All LA Directors of Education

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
6.1 (cont)			• Schools should be required to sign a declaration confirming Capacity Building Grant funding has been used as intended. Partially Complete – for the sample of 5 schools who received Capacity Building Funding in 2016-17 there was no declaration confirming it had been used as intended for 4 of them. However, process has been updated for 2017-18 as a consequence. This is currently being actioned for 2017-18 grant funding.	Grade: B2	C. Acceptance: Agreed Management Response: There has been an improvement in accountability for schools in receipt of grant money. A new format to clarify in year spend, Head teacher authorisation and a clear delivery plan in line with the aims of the grant as part of National Mission is signed electronically on receipt on grant funding. A follow up process to assess impact and confirm that resources are spent as planned. The scheduled follow up on these is June 2018. All forms have been updated to include a clause on compliance with agreed spend. Timescale for Action: July 2018 Responsible Officer: Managing Director

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
6.1 (cont)	(Controls)	Effective	• The Code of Corporate Governance should be updated to ensure it reflects the principles contained within CIPFA's Delivering Good Governance in Local Government: Framework (2016 Edition). Partially Complete - this has been updated but was not accepted at Joint Committee and further work was requested.	d. The Code of Corporate Governance should be approved by the Joint Committee. Grade: A2	d. Acceptance: Agreed Management Response: The Code of Corporate Governance was amended in light of feedback at Joint Committee with regard to the performance management of Challenge Advisers. It was agreed that the Code be amended to cover central team staff only, and that the individual codes of each LA cover the work of locally employed staff. The revised document with the codes of respective employing LAs attached is scheduled for approval at the next Joint Committee July 16 2018. Timescale for Action: July 16 2018 Responsible Officer: Managing Director

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
6.1 (cont)			• It is imperative that Standing Orders are complied with for all instances where individual or aggregate payments to suppliers exceeds £50,000 and that the spirit of the Standing Orders are followed for all individual or aggregate payments above the value of £5,000 and below £50,000. Partially Complete – improvements made through strengthening tender arrangements but issues remain with high levels of expenditure with suppliers with no contract/exception.	complied with for all instances where individual or aggregate payments to suppliers exceeds £50,000 and that the spirit of the Standing Orders are	Acceptance: Agreed Management Response: Powys County Council have been unable to provide support to ERW with regard to procurement. ERW has undertaken its own arrangements in the meantime and has procured externally for services. Since January 2018, Pembrokeshire County Council have supported this work. A paper outlining SLA requirements for the coming year are included as part of the papers for Joint Committee July 16 2018. No other LA came forward to support. Timescale for Action: Rolling programme in place from April 2018. With milestones — September 2018 and January 2019 Responsible Officer: Managing Director

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
6.2	Annual Governance Statement Priorities for Improvement have been addressed.	*	Of the 5 Annual Governance Statement Priorities for Improvement, 2 have been completed as far as possible, 2 have been partially completed, and 1 remains outstanding as follows: • The Local Code of Corporate Governance for ERW needs to be re- written in line with the requirements of CIPFA's Delivering Good Governance in Local Government Framework 2016 (refer to recommendation 6.1d). • The ERW Legal Agreement, which would include details of the Service Level Agreements between ERW and respective authorities, needs to be reviewed and updated in consultation with the Monitoring Officer, Section 151 Officer and Lead Director. Internal Audit was informed that initial work was undertaken but this is on hold pending the Review & Reform Programme.	a. The ERW Legal Agreement, which would include details of the Service Level Agreements between ERW and respective authorities, needs to be reviewed and updated in consultation with the Monitoring Officer, Section 151 Officer and Lead Director. Grade: A1	a. Acceptance: Agreed Management Response: The work on the Legal Agreement was put on hold whilst the Review and Reform programme was shaped. It was envisaged that the Review and Reform programme would lead to changes to the agreement. The ERW Review and Reform Programme was designed and scheduled to mitigate many risks including this one. There has been insufficient progress on actions to facilitate the changes necessary Timescale for Action: March 2019 Responsible Officer: Lead Chief Executive, Section 151 Officer and Monitoring Officer

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
6.2 (cont)	-		Comments & Consequences	b. Support delivered to schools by Challenge Advisers needs to be	b. Acceptance: Agreed Management Response:
					Responsible Officer: All LA Education Directors

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
7	Financial Management			_	
Budge	etary Control				
7.1	There is a clear budget setting process in place.		ERW has a £250k core budget made up of contributions from each Authority. Internal Audit was informed that the Managing Director, Deputy Section 151 Officer and Senior Accountant set the budget for this funding based on the previous year spend plus inflation and any expected additional expenditure. Use of an element of reserves is also budgeted for at the start of the year. Grant allocations make up the remainder of the funding received by ERW. Internal Audit were advised that a draft budget/spend plan is completed for each grant though this is difficult (particularly at the start of the year) due to late notification of funding from Welsh Government. There is therefore an element for most grants that is recorded as unallocated. The Managing Director stated that there should be improvements to this in 2018-19 as Welsh Government will be awarding just one main grant rather than a number of grants.		

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
	The ERW budget is		The central ERW budget for 2017-18 was	-	-
	formally approved on an	V	approved by the Joint Committee in		
	annual basis.		February 2017. This included a total		
			contribution of £250k from the 6 Local		
7.2			Authorities, an additional £194k from the		
7.2			local authority reserve, and indicative		
			grant figures (no formal grant offer		
			letters had been received at this time).		
			The 2018-19 budget was approved by		
			the Joint Committee on 21/03/18.		
	Budgets are monitored		The Managing Director confirmed that	-	-
	on a regular basis.	V	the budget is monitored in conjunction		
			with the Deputy Section 151 Officer.		
			The Managing Director also stated that 6		
			weekly business plan and budget		
7.3			monitoring meetings are held, where the		
			budget is reviewed by the Senior		
			Leadership Team and Senior Accountant.		
			The Joint Committee meets on a		
			quarterly basis and budget monitoring		
			reports are taken to each meeting.		

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
	Financial performance is		The majority of ERW spend is grant	The level of Local Authority	Acceptance: Agreed
	in line with budgets.	V	funded and expenditure therefore has to	contributions and the level of	Management Response:
			reconcile to the grant awarded. Any	reserves should be reviewed to	Both contributions and reserves have
			underspends have to be paid back to the	determine if they are sufficient	been highlighted by the Section 151
			awarding body, and Internal Audit was	or if additional contributions are	Officer in monitoring reports and
			informed that this was the case for some	required from Authorities going	financial statements to Joint
			Authority expenditure in 2016-17. To	forward.	Committee.
			avoid this happening in 2017-18,	Grade: A1	The ERW Review and Reform
			Authorities were provided with funds		programme was designed and
			based on actual expenditure (rather than		scheduled to mitigate many risks
			being given the funds in advance) and		including this one. There has been
			verbal updates were requested each		insufficient progress on actions to
			quarter to determine if funds had been		facilitate the changes necessary.
7.4			spent (Internal Audit was informed that		Timescale for Action:
/			for 2017-18 Authorities gave assurance		October 2018
			that the funds were spent). Any ERW		Responsible Officer:
			overspends (central budget or grants)		Section 151 Officer
			would need to be funded from reserves.		
			Central spend is consistently more than		
			the £250k contributions received from		
			Authorities and an element of reserves is		
			used each year. Reserves are therefore		
			reducing each year and there will come a		
			point where there will not be sufficient		
			funds available. The level of reserves as		
			at 31/03/19 is estimated to be £386k		
			(based on 2017-18 usage, this would only		
			be sufficient to fund a further 2 years).		

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
7.4 (cont)	(Controls)	Effective	A "Review of ERW Financial Arrangements" report was taken to Joint Committee in September 2017 and this reflected the fact that the current level of Local Authority contributions would not be sufficient going forward. The outcome of this was that a Programme Team would report back to Joint Committee with a set of proposals which could be considered and agreed. Internal Audit was informed that this is		
			currently on hold as it is linked with the Review & Reform programme.		

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
	The use of journals is minimal.	*	Wales Audit Office, as part of their audit for 2016-17, identified the high number of adjustments on the ledger (2179). The Managing Director stated that controls were put in place to help reduce the number of journals in 2017-18. Written	A review of journals needs to be carried out to determine the reasons for the high volume in order that processes can be put in place to reduce the number of journals going forward.	Acceptance: Agreed Management Response: There are 3 contributory factors to the high level of journals. 1. As part of the work to improve monitoring and reporting and to
7.5			guidance (indicating the type of project for each code) was provided to staff and codes are checked by middle managers when authorising transactions. However, the number of adjustments in 2017-18 almost doubled (4329), with just under half of these (48%) being carried out in Period 14. Internal Audit was informed that changes were made to the budget (grouping related budget codes and increasing the number of subjective codes) but this was not implemented until July 2017 (due to closure of accounts) and this would account for the volume of adjustments. Internal Audit was also informed that a number of journals would relate to salaries, and as ERW is mainly grant funded, there is therefore an option to move salaries between grants depending on work being undertaken by employees.	Grade: B2	align codes better with grant lines from WG, an in year change was made to all subjective codes. 2. The high number of grant funded posts also allows for in year changes. 3. Human Error. A review of Journals has been carried out, and it is also noted that errors also take place when posting which need to be corrected. Further guidance and clarification has been provided to staff to eliminate errors. Timescale for Action: March 2019 Responsible Officer: Managing Director

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
7.6	All journals have to be authorised on the ledger.	√	There is a separation of duties between preparation and authorisation of adjustments and this is evidenced on the ledger.		-
7.7	The accounts closure process has been reviewed to ensure that high quality financial statements and working papers can be produced on a timely basis, and that only transactions relating to work completed before the financial year end are included as expenditure in the financial statements.		The Managing Director stated that there were issues with the accounts closure in 2016-17 due to capacity (ERW were without a dedicated Accountant for 6 of the 12 months). Posts have now been filled and a Senior Accountant has been in post for the full year and confirmation was obtained that 2017-18 accounts have been published in a timely manner.		-

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
COMP	PLIANCE WITH GRANT FUN	DING TERMS	& CONDITIONS		
	(Controls)	Effective	& CONDITIONS With the exception of the Education Improvement Grant and the Pupil Deprivation Grant, assurance is not currently obtained that all funds have been spent as intended and in accordance with the grant terms and conditions when funds are delegated to schools/Local Authorities. Testing also identified that claims for funding are not always being submitted within the specified timeframes (sometimes, but not always, due to Authority claims not being submitted to ERW by specified timeframes). Internal Audit was also made aware of issues with the LAC element of the PDG in 2017-18. The terms and conditions of the grant state that this element should be retained and managed centrally by ERW, but this has not happened and	For all funds delegated to schools/Local Authorities, assurance (signed by the school/Local Authority) should be obtained confirming that all funds have been spent as intended and in accordance with the grant terms and conditions. A possible option would be to add this to the existing evaluation process. Grade: B1	Acceptance: Agreed Management Response: During 2017, two letters were brought to the attention of JC in relation to compliance with grant conditions, LAC PDG and Welsh in education. At school level, amendments to current evaluation process has already taken place. Grant Conditions can now be made available on ERW website for all schools or other delegated parties to be fully aware of expectations. Timescale for Action: October 2018 Responsible Officer: Managing Director
			these funds have been delegated to Authorities. Welsh Government are currently carrying out a review of the use of the EIG and PDG in ERW. For detailed testing refer to Appendix C.		

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
DISTR	IBUTION OF GRANT FUND	ING			
	There is a clear	×	There was a clear methodology for the	The delegation arrangements for	Acceptance: Agreed
	methodology for the	^	allocation of grant funding and a	the allocation of grant funding	Management Response:
	allocation of grant		rationale for selecting schools (e.g.	need to be clarified and formally	There is a lack of clarity as noted. The
	funding (including a		directed by Welsh Government, based	approved by the Joint	lack of clarity has not been helped by
	rationale for selecting		on performance data and discussions	Committee.	the fact that Executive Board only
	schools), and this has		with Challenge Advisers, expressions of	Grade: A2	met twice during the financial year.
	been approved by Joint		interest, posts advertised) for the sample		Grants delegated to LAs
	Committee.		of grants and projects reviewed.		proportionately (not approved by
			However, the delegation arrangements		Executive Board, but agreed by
			for making these decisions was not clear.		Directors are: MAT, SRE, tests, post 16
			A report went to Joint Committee in June		money for ALPS).
			2016 stating that decisions on additional		The scheduled work on Governance
7.9			ad hoc Welsh Government grants be		and organisational design led by two
7.5			delegated to the Managing Director and		of the Directors – Kate Evan Hughes
			it was agreed that this arrangement be		and Gareth Morgans.
			approved and the Legal Agreement be		Timescale for Action:
			amended accordingly.		Dependant on decision of JC linked to
			However, when this came back to the		above task due of July 2018.
			November 2016 meeting for formal		A new paper to Joint Committee to
			approval, the delegation arrangements		agree scheme of delegation.
			which were then formally approved by		Responsible Officer:
			the Joint Committee stated that		Managing Director / Section 151
			decisions on additional ad hoc Welsh		Officer
			Government grants be delegated to the		
			Executive Board. This has not been		
			happening.		

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No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
COMF	PLIANCE WITH FINANCIAL F	ROCEDURES			
7.10	Financial procedures are complied with.	×	Testing identified a number of instances of non-compliance with financial procedures.	Refer to Appendix D for detail.	Refer to Appendix D for detail.
8	Business Plan Implement	tation & Valu	e for Money		
8.1	All aspects of the Business Plan are being implemented.		The ERW Business Plan 2017-20 actions are recorded and monitored on the ERW Intranet site. This includes 402 actions, and at the start of March 2018, 36 were recorded as completed, with a further 304 recorded as on track (84% on track or completed). A further 3 were no longer relevant (1%), with 19 behind schedule (5%) and 40 with an early risk identified (10%). Internal Audit were advised that some actions were outside of ERW's control and sat with the Local Authorities. For the 2018-21 Business Plan, the actions are all areas that ERW have control of.		

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
	Arrangements are in		The Business Plan sets out the Level 1	The 2018-19 Business Plan needs	Acceptance: Agreed
	place to monitor the	V	Priorities and Plan, which are	to be formally approved by Joint	Management Response:
	implementation of the		underpinned by Level 2 Business Plans	Committee as soon as possible.	The Business Plan was received by the
	Business Plan.		and Level 3 Business Plans. Each Level 3	Grade: A1	Executive Board on 22.6.18 and very
			Business Plan has a Lead Officer and		few amendments were suggested.
			working group (where appropriate)		These have been actioned and the
			made up of central staff and Local		report will now progress to Joint
			Authority representatives. Monitoring		Committee July 16 2018.
			meetings have previously taken place		Timescale for Action:
			every half term with any issues escalated		July 16 2018
			to the relevant board. Evidence of this		Responsible Officer:
8.2			was viewed by Internal Audit.		Managing Director
			However, this process has changed for		
			2018-19 and a new quality assurance		
			calendar has been documented.		
			This includes a Business Plan Monitoring		
			meeting each term which will involve all		
			the Level 3 Business Plan Lead Officers		
			and the 3 Heads of Service, with any		
			issues escalated to the Executive Board.		
			However, these will not commence as		
			planned as the Business Plan is yet to be		
			formally approved by Joint Committee.		

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
8.3	(Controls) The Business Plan is aligned with financial planning.	Effective	Internal Audit was informed that the business plan is produced based on Local Authority priorities, national priorities, and local needs. From this a business plan with Level 1 Priorities/Objectives is developed, with operational Level 2 and Level 3 plans feeding into this. As information has been more readily available from Welsh Government this year, ERW have been able to identify relevant funding streams for each of the plans, but the plan could not be fully aligned to the budget. The Business Plan has yet to be formally approved by Joint Committee which	Refer to recommendation 8.2	Refer to recommendation 8.2
			represents a significant risk.		

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
8.4	A Value for Money framework is in place, is effective, and the achievement of value for money is clearly demonstrated, measured and monitored.		A Value for Money framework is in place and requires plans/projects to be assessed against 7 criteria. ERW Impact Reports are completed each year and these are circulated within the ERW region (e.g. to Headteachers and Local Authorities) but there is an opportunity to publicise these reports further in the public domain to raise awareness of the work carried out by ERW and the impact and value being achieved. It was noted that previous impact reports included headline figures and more qualitative data to evidence the improvement in outcomes. This was less so in the 2016-17 Impact Report which was much more narrative with no key headline figures. Internal Audit was informed that a new report style was trialled but it is likely that they will return to the previous reporting format. Various data analysis is carried out which indicates some key positive messages which could also be used within these Impact Reports to evidence the impact on outcomes since the inception of ERW.	should be publicised in the public domain (potentially via a press release) to raise awareness of the work carried out by ERW and the impact and value being achieved, and increase public perception. Value added should also be aligned to funding where possible. Grade: A2	a. Acceptance: Agreed Management Response: Improved capacity and messages around vfm were planned as part of the Review and Reform programme. The scale is limited within current model but it could be developed further with better communication capacity. Timescale for Action: Dependant on capacity and decision of JC July 16 2018 Responsible Officer: Managing Director

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
8.4 (cont)			Internal Audit was informed that previously grant funding was allocated to schools and evaluations were not always being completed to evidence how this money had been used, but now money is not given until a spending plan is in place and they will then be required to evaluate against those plans. Where evaluations have been completed, there is an opportunity to improve how value for money is evidenced by using qualitative data wherever possible.	individual grants/projects should include qualitative data,	b. Acceptance: Agreed Management Response: The model to track follow up and impact in the longer term is now possible through greater capacity to work at a cluster level and capture impact. Timescale for Action: September 2018 Responsible Officer: Managing Director
9	Project Management of t	he Review &	Reform Programme		
9.1	There is a clear business case setting out the need, aims and benefits of the project.		A decision was made to progress the Review & Reform programme at the September 2017 Joint Committee. A business case overview has been produced and individual business cases for each of the 6 project streams (set out below) have also been documented: Governance HR Finance Improved Premises for Regional working Communication & Engagement Digital Infrastructure.	-	-

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
9.2	Project objectives (with clear links to ERW's objectives and vision) have been clearly identified.	√	Anticipated outcomes are included within each business case.		-
9.3	A clear project plan has been established and is progressing well.	*	Project plans are set out within the overview business case and each of the individual business cases. However, Internal Audit was informed that work has not progressed any further as all Authorities are unable to reach agreement on the proposed way forward.	Agreement on a way forward for the Review & Reform programme needs to be reached as soon as possible in order that the project can be progressed. Grade: A1	Acceptance: Agreed Management Response: The ERW Review and Reform programme was designed and scheduled to mitigate many risks including those in this report. There has been insufficient progress on actions to facilitate the changes necessary. Key elements such as a sound infrastructure for staff and the organisational design and delivery model are in conflict with each other. This makes progress difficult. Timescale for Action: JC Decision – July 2018 Responsible Officer: Lead Chief Executive

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
9.4	Governance arrangements for the project have been clearly defined.	√	Governance arrangements have been defined with a Project Manager appointed who reports to a Programme Board. However, the project has not progressed as all Local Authorities are unable to agree a way forward.	Refer to recommendation 9.3	Refer to recommendation 9.3
9.5	Risks throughout the project are monitored and mitigated against.	√	Internal Audit was informed that a risk register for the programme has not yet been drawn up as the programme has not yet officially started. However, assurance was given that all of the risks have been recorded in the main risk register for ERW.	A risk register for the Review & Reform programme should be documented as soon as possible. Grade: B2	Acceptance: Agreed Management Response: Refer to 9.3 Timescale for Action: Refer to 9.3 Responsible Officer: Refer to 9.3
9.6	A Project Manager has been appointed to work on the Review & Reform programme, and is undertaking duties in line with this role.	×	A Project Manager has been appointed on a temporary contract. However, the programme has not progressed, and the Managing Director stated that the Project Manager is undertaking tasks commensurate with the pay grade.	Refer to recommendation 9.3	Refer to recommendation 9.3
9.7	Key milestones and progress targets have been set and are on track.	*	Key milestones have been documented within each business case but these have not progressed and are behind target as a way forward for the Review & Reform programme has not yet been agreed.	Refer to recommendation 9.3	Refer to recommendation 9.3

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
9.8	Sufficient processes for monitoring the progress of the project are in place.	√	A Programme Board has been established and includes all Directors of Education from the region, the Lead Chief Executive, the Managing Director, the Project Manager, Human Resources, and the Section 151 Officer. The board has met three times to date, however Internal Audit was informed that all Local Authorities were unable to agree a way forward for the Review & Reform programme.	Refer to recommendation 9.3	Refer to recommendation 9.3
9.9	Issues that have impeded project delivery are communicated.	×	Internal Audit was informed that project delivery has not progressed as a way forward has not yet been fully agreed by all Authorities and that all relevant persons are aware of this. An update on the Review & Reform programme was taken to Joint Committee in March 2018 but the minutes do not show that these issues were communicated.	Refer to recommendation 9.3	Refer to recommendation 9.3

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No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response				
10	Preparation for the Introduction of the General Data Protection Regulations (GDPR)								
10.1	Preparation for the Intro Plans have been put in place to prepare for the introduction of the General Data Protection Regulation (GDPR).	stion of th	The Managing Director stated that initial advice on this has been obtained from Pembrokeshire County Council and some initial work on completing an Information Asset Template has begun. Training has also been provided to employees via an external provider (South West Grid for Learning). Internal Audit was informed that the next agreed	A Joint Committee decision is required on how to progress	Acceptance: Agreed Management Response: ERW does not have the necessary infrastructure to respond as necessary on issues such as GDPR. GDPR work and advice will need to be provided by the statutory Data Protection Officer from one of the six authorities, by way of an SLA.				
			step is to refer this to Joint Committee for a Service Level Agreement to be offered to Authorities to assist with this work. It should be noted that work on this has been left late and the implementation date of 25 May 2018 has now passed.	Grade: A1	Timescale for Action: July 2018 Responsible Officer: Lead Chief Executive				

Assurance Ratings

Level of Assurance	Description				
Full	There are either no weaknesses or only low impact weaknesses in the adequacy and/or effectiveness of the governance, internal control, risk management and financial management arrangements, which if addressed would further improve the ability of the Consortium to achieve its objectives. These weaknesses do not affect key elements of the arrangements in place and are unlikely to impair the ability of the Consortium to achieve its objectives. Therefore, we can conclude that the arrangements are adequate and are operating effectively, assisting the Consortium to achieve its objectives.				
Substantial	There are some weaknesses in the adequacy and/or effectiveness of the governance, internal control, risk management and financial management arrangements, which could impair the ability of the Consortium to achieve its objectives. However, they would either be unlikely to occur or their impact would be less than high.				
Limited	There are weaknesses in the adequacy and/or effectiveness of the governance, internal control, risk management and financial management arrangements, which could have a significant impact on the ability of the Consortium to achieve its objectives.				
None	There are weaknesses in the adequacy and/or effectiveness of the governance, internal control, risk management and financial management arrangements which, in aggregate, have a significant impact on the ability of the Consortium to achieve its objectives.				

Recommendation Gradings

	Requires strategic management action or a corporate policy or procedural decision.	Α	A1*	A2*	А3
Action	Requires operational management action or a directorate/service policy or procedural decision.	В	B1*	B2	В3
	Continued compliance with an existing policy or procedure.	С	C1	C2	C3
			1	2	3
			Critical	Important	Desirable
		Seriousness			

^{*}May be reported to the Audit Committee

Adequate & Effective Ratings

- ✓ Adequate and effective
- ✓ or ➤ Partially adequate and effective
- Not adequate and effective

Compliance with Grant Funding Terms & Conditions

Grant Reviewed	Findings
Schools Causing Concern	 Whilst progress update forms were evident for the sample selected there is no detail received on actual expenditure, or assurance sought from schools/Local Authorities that expenditure was in accordance with the spending plan, and the grant terms and conditions. Due to the late award of the grant, claims were only made in quarter 3 and 4. Both were submitted late. The Managing Director stated that it is common practice to have a verbal extension, and that Welsh Government are supportive of these as they are aware that ERW has been, and continues to be, under capacity.
EIG & PDG	• Testing identified that all claims for the EIG & PDG in 2017-18 were submitted after the deadline dates recorded in the grant terms and conditions, though Internal Audit was informed that ERW would have had agreement for all of these from Welsh Government.
Pioneers	• The final grant claim was submitted late. The Managing Director stated that this was a significant issue at the end of the year, as there was a significant change in reporting expectations from Welsh Government.
Raising Standards	• Testing confirmed that all claims were submitted late (though for the first claim it is noted that the award of funding was not received until September 2017 (claim was due 13/10/17)).
GCSE 17-18 Allocation	Grant claims were submitted late.
Additional Learning Needs (ALN) Fund 2017-18	 Whilst an interim progress evaluation was completed for each project, there is no monitoring of actual expenditure during the year or assurance sought from Authorities to confirm what the funds have actually been spent on and/or to provide assurance that it has been spent as intended and in accordance with the grant terms and conditions. The final claim (due by the 31st March 2018) was submitted half way through April. The Managing Director stated that getting the information from all Local Authorities was a challenge, and that Welsh Government understand that all the timescales are established for regions as single entities (and the fact that ERW is not set up in the same way is understood).

Savo.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response		
PAYM	AYMENT OF EMPLOYEES						
	All salaries and related		All salaries are paid via the official Payroll	Expenses other than	Acceptance: Agreed		
	expense payments to	V	System (iTrent) with the exception of	accommodation costs (e.g.	Management Response:		
	individuals are paid through		seconded employees who are paid via	meals) should be paid for by	One employee was not claiming		
	the official Payroll System.		their own Local Authority payroll and	the employee and	expenses via home LA. It is not clear why		
			reimbursement is then sought in the form	reimbursement sought via	this arrangement was set up. This has		
			of an invoice sent to ERW.	Payroll using the Travel &	now been changed to home LA. All meals		
			Examples were identified of expenses	Expenses Claim Form	will be paid and reclaimed, and not as		
			being paid using the purchase card. On	(seconded employees should	part of accommodation. Any costs which		
			some occasions this had resulted in the	seek reimbursement from their	should not have been claimed have been		
			Managing Director effectively authorising	originating Authority who can	reimbursed by individuals. The total		
			her own expenses. Payroll and	then seek reimbursement from	amount was £7.50.		
7.10a			Procurement both confirmed that	ERW). These should not be	However, the limit of claiming no more		
			accommodation costs should be paid for	paid for using the purchase	than 100 miles a day is proving a		
			via the purchase card but any expenses	card and should not exceed the	challenge now moving forward with		
			should be paid by the employee and	limits set out within the Travel	travel claims for staff working on a		
			reimbursed via Payroll.	& Expenses policy.	regional footprint. Need to request		
			The Managing Director raised some	Grade: C1	change from Pembrokeshire travel and		
			concerns with regards to employee's being		subsistence policy.		
			out of pocket and that some are only		Timescale for Action:		
			seconded. Payroll confirmed the process		Already actioned		
			was the same for all employees whereby		Responsible Officer:		
			the individuals would pay and then be		Managing Director		
			reimbursed a month in arrears.				

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No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
			Seconded employees would need to seek		
7.10a			reimbursement from their originating		
(cont)			Authority (who would then seek		
			reimbursement from ERW).		
	Supporting records are		Seconded employees continue to be paid	Schools should be reminded of	Acceptance: Agreed
	maintained and	V	by their employer, who invoice ERW for	the need to submit invoices for	Management Response:
	arrangements are in place to		reimbursement. A spreadsheet of	reimbursement of	Actively, the team have reminded
	verify and monitor		expected payments and invoices received	secondments promptly or	schools. Managing Director is meeting all
	payments for seconded		for seconded Leaders of Learning is	alternative reimbursement	schools and will remind them before end
	employees.		maintained. Testing identified	arrangements should be	July 2018.
			reimbursements for seconded employees	investigated (e.g. if salary is	Timescale for Action:
7.10b			dating back to November 2017 and	fixed, a periodic	September 2018
7.100			January 2018 which had not been	reimbursement could be set up	Responsible Officer:
			reimbursed at the start of March 2018.	without the need for an invoice	Managing Director
			Delays were mainly due to schools not yet	to be submitted). Prompt	
			having submitted invoices. Internal Audit	reimbursement of salaries	
			was informed that the reimbursements for	should then be made.	
			Pembrokeshire would now be processed	Grade: B2	
			via journal, and invoices requested from		
			other Authorities.		

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dalen	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
40	Authorised signatory lists		Authorised signatory details have been	All payment requests	Acceptance: Agreed
	are up to date and ERW staff	•	provided to the Payroll section.	submitted to Payroll should be	Management Response:
	are aware of who the		Testing identified a small number of	submitted by (or show	All process updated.
	authorised officers are.		submissions for payment which had been	evidence of approval by)	Timescale for Action:
7.10c			submitted by an Officer ⁴ (who is not an	authorised officers. If	Already updated
			authorised signatory) with no evidence of	necessary, the authorised	Responsible Officer:
			authorisation.	signatory list held by Payroll	Managing Director
				should be updated.	
				Grade: C2	
	Timesheets are completed		Testing identified some delays in the	External mentors should be	Acceptance: Agreed
	accurately and promptly.	V	submission and payment of timesheets.	reminded of the requirement	Management Response:
			Examples of employees submitting claims	to submit claims promptly, and	This area of work is a known matter of
			at the start of December and not being	these should be forwarded to	concern due to historical errors.
7.10d			paid until February, and an example of an	Payroll in a timely manner.	Activities to pay promptly and accurately
7.10u			employee submitting a claim in October	Grade: C2	have been undertaken.
			2017 for work/meetings completed in		Timescale for Action:
			early 2017 were noted.		Already undertaken
					Responsible Officer:
					Managing Director

 $^{^4}$ Specific details have been made available to the Managing Director and Section 151 Officer.

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No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
7.10e	Timesheets are signed off by the employee and an authorised officer.	√	A sample of timesheets was tested and confirmed that all were signed by the employee (with the exception of one). All had been signed by an authorised officer (though not always dated).	-	-
7.10f	Employees do not work continuously for more than 6 hours without taking an unpaid break (unless there is prior approval).	*	Review of admin staff flexi records identified that employees are at times working full days without taking an unpaid break. This contravenes the Working Time Directive and Flexible Working Scheme which states that a minimum 30 minute break must be taken after working 6 hours. Internal Audit was informed that ERW will now be moving to electronic recording via Pembrokeshire County Council's HFX system.	break (unless this has been formally approved and documented).	Acceptance: Agreed Management Response: The current spreadsheet was not set up adequately. Therefore a decision to move to the HFX system will support greater clarity and accuracy. Timescale for Action: Immediate and already undertaken Responsible Officer: Managing Director

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udalen	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
42	Employee absence is recorded accurately and promptly, and is monitored and reported on a regular basis.	√	Sickness absence is reported to Human Resources and recorded on iTrent via monthly returns. Testing did not identify any issues. Testing of flexi records identified some anomalies resulting in employees being credited with more hours than they are	Correct working patterns should be entered onto the HFX system to ensure that any employees working reduced hours are only credited with their contracted hours for periods of absence.	Acceptance: Agreed Management Response: The current spreadsheet was not set up adequately. Therefore a decision to move to the HFX system will support greater clarity and accuracy. All staff have reviewed and corrected
7.10g			 entitled to. Examples included: employees claiming 7 hours 30 minutes per day for annual leave (equating to 37 hours 30minutes for a week when they are contracted for 37 hours) - some were recording 7 hours for leave on a Friday to compensate for this but others were not. employees working less than 37hrs per week were credited with 7 hours 30 minutes for leave rather than their standard working hours. These should be resolved by ERW moving 	Grade: C2	their records from April 1 2018. Timescale for Action: Immediate Responsible Officer: Managing Director
			to electronic records via Pembrokeshire County Council's HFX system.		

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
Purch	ase of Supplies & Services				
7.10h	Relevant staff are aware of the Financial Regulations which have to be followed.	*	ERW have adopted Pembrokeshire's Financial Regulations and this is referenced in their Code of Corporate Governance, but relevant employees were not clear on this until it was clarified during the audit.	Relevant employees should be reminded of the Financial Regulations, Procurement Rules, and Standing Orders which ERW have adopted. Grade: C2	Acceptance: Agreed Management Response: Finance staff have read Financial Regulations and notified ERW of this. Specific training has been provided as well as information during induction. New procedures are being developed for procurement. This will support staff. Timescale for Action: Already initiated. Initial tender ready for October 2018 Responsible Officer: Managing Director
7.10i	Relevant staff are aware of the procurement and tendering requirements/procedures which have to be followed.		Relevant staff were aware that ERW have recently adopted Pembrokeshire County Council's Procurement Procedures and Standing Orders Relating to Contracts (from January 2018). However, officers were not fully aware of the detail within the Procurement Rules and Standing Orders.	Refer to recommendation 7.10h	Refer to recommendation 7.10h

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udařen	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
7.10j	A robust process (including separation of duties, authorisation, VAT checks) is in place for the purchase of supplies and services.	×	A sample of 20 orders and invoices was tested. Only 4 of these had been paid within 30 days. An additional £3k (10% late payment charge) had been added to the invoice for one late payment, although this was not actually paid by ERW. Internal Audit was informed that where late payment charges have been incurred recently, ERW has just paid the original debt and on the majority of occasions the supplier does not query this. A number of contributing factors for late payments were relayed to Internal Audit, including capacity, setting up new suppliers, and the Managing Director being the only authorising officer for transactions over £5k (and she can have issues accessing Commitments when away from the office). The potential for the 3 Heads of Service to be made authorising officers may assist with this. For 13 of the sample of 20, the orders had also not been raised on the Commitments system until after the invoice had been	Grade: B2	a. Acceptance: Agreed Management Response: During sampling period, limited capacity in the team had led to errors and slow pace of payments. In addition, sickness period by Managing Director led to further delays. Further work to improve authorisation process have taken place, and allows us to use commitments system more effectively. Further review of roles, responsibilities and capacity will be required as the additional compliance work will need to be allocated. Timescale for Action: Capacity will continue to hinder ongoing improvements. Unclear as to time scales currently. Joint Committee decision on July 16 2018 may help add capacity. Responsible Officer: Managing Director
			received.		

No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
7.10j (cont)			An Officer stated that an electronic authorisation form was set up to try and help combat this but this is not yet being used effectively.	b. The number of officers authorised to approve expenditure over £5k on the Commitments system should be increased. A possible option for this would be for the 3 Heads of Service to be given authorisation. Grade: B2 c. Order should be placed on Commitments system at the time of ordering and not only once the invoice has been received. Grade: C2	b. Acceptance: Agreed Management Response: The fact that Heads of service are not permanent employees of ERW would require change to roles and responsibilities and clarity on delegation arrangements. It is possible that Joint Committee may support additional capacity to central team on July 16 2018. Timescale for Action: Dependant on JC decision Responsible Officer: Managing Director C. Acceptance: Agreed Management Response: Further review of roles, responsibilities and capacity will be required as the additional compliance work will need to be allocated. Timescale for Action: October 2018 Executive Board work on Governance Responsible Officer: Managing Director
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dalen	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
7.10k	Outstanding orders are reviewed and followed up on a regular basis.	*	A review of outstanding orders on the Commitments system identified a number of orders which remain open dating back to the end of 2016/start of 2017. Internal Audit was informed that a review would be carried out at year end. It was acknowledged that this should be done more regularly.	A review of outstanding orders should be completed as soon as possible. These should then be reviewed on a regular basis going forward. Grade: C2	Acceptance: Agreed Management Response: All outstanding orders were reviewed as part of the end of year closure process and there are none outstanding. Timescale for Action: Already undertaken Responsible Officer: Managing Director
7.101	The purchase card is operated in accordance with the approved purchase card scheme and guidelines.		Only one purchase card had been used at the time of the audit. Testing was carried out for a sample of transactions and identified the following: • Personal expenses being paid for via the purchase card (refer to recommendation 7.10a), and instances of these exceeding the maximum allowance set out in the Travel & Expenses Policy.	there is management discretion to exceed the accommodation cost limits in	a. Acceptance: Agreed Management Response: Refer to 7.10a Timescale for Action: Refer to 7.10a Responsible Officer: Refer to 7.10a

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No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
7.10l (cont)			 Accommodation expenditure regularly exceeding the limits set out in the Travel & Expenses Policy. A separate authorisation document in in place for the Managing Director to authorise these. Purchases which did not represent good use of public funds (e.g. room service, refreshments for the office, no show at accommodation). Testing identified that monthly purchase card returns are not being submitted on a timely basis. 	they represent good use of public funds. Additional extras (e.g. room service, refreshments for office)	b. Acceptance: Agreed Management Response: Refer to 7.10a Timescale for Action: Refer to 7.10a Responsible Officer: Refer to 7.10a c. Acceptance: Agreed Management Response: Further review of roles, responsibilities and capacity will be required as the additional compliance work will need to be allocated. Timescale for Action: October 2018 Responsible Officer: Managing Director / Executive Board

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dalen	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
7.10m	VAT is taken into account and appropriately deducted for purchase card transactions where relevant.	Filective	Testing identified that VAT had not been calculated correctly on 2 out of the 20 transactions tested (10%). For a further 2, VAT was applicable but had not been accounted for as VAT invoices had not been received.	a. Where VAT is applicable, VAT invoices should be requested from suppliers in order that the VAT can be appropriately accounted for. Grade: C2 b. Care should be taken to ensure VAT is recorded correctly for purchase card transactions. This should also be checked as part of the supervisor review. Grade: C2	Management Response: Further review of roles, responsibilities and capacity will be required as the additional compliance work will need to be allocated. Timescale for Action: October 2018 Responsible Officer: Managing Director b. Acceptance: Agreed Management Response: Further review of roles, responsibilities
					Responsible Officer: Managing Director

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No.	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response
	Card supervisors review and		The card supervisor is the Managing	All purchases outside of the	Acceptance: Agreed
	authorise all purchase card	V	Director who is the budget holder and has	ERW purchasing systems	Management Response:
	transactions.		management responsibility. Testing	(Commitments and purchase	Further review of roles, responsibilities
			identified that all transactions had been	card), such as IT purchases	and capacity will be required as the
			authorised on the system.	procured through the IT	additional compliance work will need to
			Testing also identified a small number of IT	department, should be	be allocated.
			purchases which had been purchased on	approved by an authorising	Timescale for Action:
			the IT purchase card. This had been	officer within ERW.	October 2018
7.10n			approved by the IT card supervisor. The	Grade: C2	Responsible Officer:
7.1011			request for these purchases was made by		Managing Director / Executive Board
			an ERW Officer, though some were over		
			their authorisation limit, with no evidence		
			of authorisation by the Managing Director.		
			Internal Audit was informed that an		
			electronic authorisation form (to be used		
		,	for all purchases) was set up to try and		
			help combat this but this is not yet being		
			used effectively.		

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aře	Expected Arrangements (Controls)	Adequate & Effective	Comments & Consequences	Recommendation	Management Response			
<u>∽</u> MP	OMPLIANCE WITH STANDING ORDERS							
7.100	The Procurement Procedures and Standing Orders Relating to Contracts which ERW are to follow have been clearly set out.	√	ERW have recently agreed to follow Pembrokeshire County Council's Procurement Procedures and Standing Orders Relating to Contracts. However, officers were not fully aware of the Procurement Rules and Standing Orders. A Service Level Agreement has now been documented which should strengthen	Refer to recommendation 7.10h	Refer to recommendation 7.10h			
7.10p	Spend with suppliers is reviewed periodically to ensure it is compliant with the Standing Orders Relating to Contracts.	*	arrangements. Internal Audit was informed that this is done on an ad hoc basis, with reviews undertaken when staff identify expenditure with a supplier is increasing. Testing identified that whilst tenders, quotes or exceptions were in place for some companies where spend was over £25k, formal signed contracts had not been documented, as officers were unaware that this was required under Procurement rules. ERW have recently met with Pembrokeshire's Procurement team (with whom they now have an SLA) to resolve these issues.	Refer to recommendation 6.1e	Refer to recommendation 6.1e			





CYD-BWYLLGOR ERW

16 GORFFENNAF 2018

DATGANIAD LLYWODRAETHU CONSORTIWM ERW 2017-18

Y Pwrpas:

Cyflwyno canyfyddiadau yr arolwg blynyddol o drefniadau Llywodraethu Consortiwm ERW 2017-18 i'r Cyd-Bwyllgor

YR ARGYMHELLION / PENDERFYNIADAU ALLWEDDOL SYDD EU HANGEN: I arolygu a chytuno Datganiad Llywodraethu Blynyddol 2017-18.

Y RHESYMAU:

Mae'n statudol angenrheidiol

Awdur yr Adroddiad:	Swydd:	Rhif Ffon 01437 776213
Jo Hendy	Pennaeth Awdit Mewnol	E: bost Joanne.hendy@pembrokeshire.gov.uk













EXECUTIVE SUMMARY

ERW JOINT COMMITTEE

16 JULY 2018

ERW CONSORTIUM ANNUAL GOVERNANCE STATEMENT 2017-18

BRIEF SUMMARY OF PURPOSE OF REPORT

To provide the Joint Committee with the findings from the annual review of Governance arrangements 2017-18 for the ERW Consortium and to agree the Significant Governance Issues and the Priorities for Improvement.

Management actions planned have been received, and are in the process of being agreed and finalised.

DETAILED REPORT ATTACHED?	YES











IMPLICATIONS

Policy, Crime & Disorder and	Legal	Finance	Risk Management Issues	Staffing Implications
Equalities NONE	YES	YES	NONE	NONE

1. Legal

The review and update of ERW's Legal Agreement has been included as a Significant Governance Issue. The Review & Reform programme has not progressed as intended, as a result of Local Authorities being unable to reach a consensus on the way forward. This has been included as a Significant Governance Issue. The Regional Code of Corporate Governance has not been approved by the Joint Committee. This has been included as a Priority for Improvement.

2. Finance

The business planning timescales are not aligned to the financial planning timescales, which presents concerns over effective planning within available resources. The level of Local Authority contributions and the level of reserves need to be reviewed, to ensure they are sustainable for future years. These have been included as a Priority for Improvement.

CONSULTATIONS

Details of any consultations undertaken are to be included here

Section 100D Local Government Act, 1972 – Access to Information List of Background Papers used in the preparation of this report:

THESE ARE DETAILED BELOW

Title of Document	File Ref No.	Locations that the papers are available for public inspection
National Categorisation of Schools	Xyz1	County Hall, Carmarthen

















Datganiad Llywodraethu Blynyddol 2017-18

Annual Governance Statement 2017-18

Cynghrair o 6 awdurdod lleol yw ERW a reolir gan gyd-bwyllgor cyfansoddiadol cyfreithiol. Y nod yw gweithredu strategaeth a chynllun busnes rhanbarthol cytunedig a chefnogi gwelliant ysgolion.

ERW is an alliance of 6 local authorities governed by a legally constituted joint committee. Its aim is to implement the agreed regional strategy and business plan to support school improvement.













Introduction

ERW is an alliance of six local authorities governed by a legally constituted Joint Committee. ERW provides a single integrated regional professional school effectiveness service driving school improvement and learner achievement across the combined area of six local authorities in the South West and Mid Wales region within three hubs:

- Carmarthenshire/Pembrokeshire
- Ceredigion/Powys
- Neath Port Talbot/Swansea

Vision

"a consistently high performing school network across the region with every school a good school offering high standards of teaching under good leadership resulting in all learners achieving their maximum potential"

Mission Statement

"we will build school capacity through support, challenge and intervention to become selfimproving, resilient organisations which continually improve outcomes for learners"

Review of Governance Arrangements

What is Governance?

ERW is responsible for ensuring that its business is conducted in accordance with laws, regulations and its ethical standards. The governance framework is the process, culture, values and systems by which this is achieved.

To deliver good governance in local government, both ERW and its Officers must try to achieve ERW's priorities whilst acting in the public interest at all times. Acting in the public interest implies primary consideration of the benefits for society, which should result in positive outcomes for learners and other stakeholders.

The next two pages outline the Business Planning Cycle and the Governance Structure in place to monitor and provide challenge to the delivery of intended outcomes.

Planning and Evaluation Cycle



The Governance and Accountability Process



Governance Framework

ERW Business Plan

A three-year Business Plan is in place to support the collective priorities and actions for the ERW Consortium. The Business Plan is reviewed and updated on an annual basis. The <u>Business Plan 2017-2020</u> explains how ERW will enhance and develop the National Model of School Improvement and deliver the Minister's priorities in 'Qualified for Life'.

Joint Committee

The <u>Joint Committee</u> is made up of the six Local Authority Leaders supported by the six Chief Executives and is advised by Lead/Statutory Officers, the Executive Board and external school improvement experts. Internal Audit and Wales Audit Office report independently to the Joint Committee.

Executive Board

The <u>Executive Board</u> is made up of the Directors of Education of each of the six local authorities, the Managing Director, the Section 151 Officer (or deputy), Headteacher Representatives and external members.

Scrutiny

All workstreams and activity both locally and regionally are led by the Joint Committee and are accountable locally. The Chairs and Vice Chairs of the six local authorities' Education Scrutiny Committees meet bi-annually as a <u>Scrutiny</u> Group to consider scrutiny work plans and make requests directly to the Joint Committee.

Headteacher Representative Board

The <u>Headteacher Representative Board</u> is made up of the Chair or Representative of each Headteacher association in the six local authorities. Its aim is to act as a reference point to ERW in terms of its interface with school leaders.

Statutory/Lead Officers

Statutory/lead roles are divided across the Local Authorities and at the end of 2017-18 were:

Lead Chief Executive Officer – Phil Roberts, City and County of Swansea Lead Education Director – Ian Budd, Powys County Council Section 151 Officer – Jon Haswell, Pembrokeshire County Council Monitoring Officer – Elin Prysor, Ceredigion County Council

Internal Audit

Pembrokeshire County Council, as the Lead Authority for Finance, provides the Internal Audit Service to ERW. The role of Internal Audit is to provide independent assurance on the effectiveness of governance, internal control, financial management and risk management arrangements in place. In accordance with the Public Sector Internal Audit Standards, a risk-based plan of work was agreed with the Section 151 Officer and the Managing Director and was approved by the Joint Committee in December 2017. The Head of Internal Audit's Annual Assurance Opinion concluded that overall, limited assurance is placed on the adequacy and effectiveness of governance, internal control, financial management and risk management arrangements in place. Management have agreed to implement the recommendations made following the internal audit review. The implementation of these recommendations in an effective and timely manner will assist in strengthening the governance, internal control, risk management and financial management arrangements in place.

In accordance with the Public Sector Internal Audit Standards, the Internal Audit Service has recently been subject to an External Assessment. The Assessment concluded that the Internal Audit Service conforms to the Code of Ethics and the Public Sector Internal Audit Standards and confirmed compliance with mandatory requirements.

External Audit & Regulators

The Wales Audit Office are the appointed external auditors for ERW. Estyn provide an independent inspection and advice service on quality and standards in education and training provided in Wales. Estyn in association with Wales Audit Office published a report on the 'Quality of the School Improvement Services provided by the ERW Consortium' in September 2016. In November 2017, Estyn visited ERW to review progress made by the Consortium in relation to the recommendations made within the September 2016 report. They identified one recommendation where limited progress was made, further work is still required and has been included as a Priority for Improvement.

Review of Effectiveness

ERW has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness for 2017-18 was informed by a self-assessment of compliance with the CIPFA Delivering Good Governance in Local Government Framework 2016, which all the Education Directors and Lead/Statutory Officers, along with the Managing Director, were requested to complete. Additional assurance was provided from the Head of Internal Audit Annual Assurance Opinion based on the work undertaken by Internal Audit in 2017-18; the Estyn Monitoring Report November 2017, and the minutes from the ERW Joint Committee and Executive Board. The diagram on the next page outlines what assurance was required, what sources of assurance were available under the current Governance Structure, the sources of assurance provided and the areas for improvement identified.

Two Significant Governance Issues have been identified, along with seven Priorities for Improvement. The action plan on page eight provides further detail along with the actions planned and timescales for addressing.

Assurance Required on

- Achievement of objectives;
- Adherence to ethical standards:
- Compliance with laws, regulations and internal policies & procedures;
- Standards of conduct and behaviour:
- Financial management, including achievement of value for money;
- Sustainability;
- Quality of service delivery;
- Management of risk;
- Accountability.

Sources of Assurance

- ERW Legal Agreement;
- Joint Committee:
- Executive Board;
- Scrutiny:
- Headteacher Representative Group;
- Policies:
- Business Plan & Strategies;
- Financial Plans:
- Internal Audit Reports:
- External & Regulator Reports;
- Self-Evaluation Report;
- Statutory Officers;
- HR policies and procedures;
- Impact Report;
- Value for Money Reviews:
- Risk Registers.

Assurance Received

- Estyn Monitoring Report:
- Letter from Scrutiny;
- Internal Audit Report;
- Statement of Accounts;
- Head of Internal Audit Opinion;
- Joint Committee Minutes;
- Annual Assurance Checklists and Statements.

Areas for Improvement

- Legal Agreement and Joint Committee membership balance;
- Allocation of Statutory and Non-Statutory roles;
- Review and Reform Programme;
- Commitment to CIPFA's Good Governance Framework:
- Business Planning alignment;
- Local Authority reserves and contributions;
- Delegation arrangements;
- Compliance with new **Data Protection** legislation;
- Support to schools;
- Schools causing concern.





Significant Governance Issues 2017-18

Significant Governance Issue	Action Planned	Timescale and Lead Officer
The ERW Legal Agreement needs to be reviewed and updated to		
ensure that it is enforceable and equitable to all member		
authorities. Governance arrangements should be reviewed; in		
particular, the composition of the Joint Committee and allocation		
of Statutory Roles, to ensure that there is no perceived conflict		
of interest.		
The Review & Reform Programme, agreed in September 2017,		
has not progressed. This has affected the culture in ERW and its		
reputation with Welsh Government. The purpose of the		
Programme was to review the functions of ERW and the financial		
structure. A resolution needs to be agreed by the Joint		
Committee to ensure that a financially sustainable operating		
model, with equitable support and commitment across the		
Region is established. Roles and responsibilities need to be		
clarified to ensure accountability.		

Priorities for Improvement 2017-18

Priority for Improvement	Action Planned	Timescale and Lead Officer
The Regional Code of Corporate Governance for ERW has not		
been formally approved. The Regional Code of Corporate		
Governance was re-written in line with the requirements of		
CIPFA's Delivering Good Governance in Local Government		
Framework 2016. The Joint Committee requested further work		
prior to approval. This Priority for Improvement was also		
included within the 2016-17 AGS and remains outstanding.		
The ERW business planning timescales should be aligned to the		
financial planning timescale of the Consortium to enable		
effective planning within available resources. This Priority for		
Improvement was also included within the 2016-17 AGS and		
remains outstanding.		
Currently reserves are being used to support the ERW core		
budget, as the level of contributions from Local Authorities is not		
sufficient. This is not sustainable and will result in reserves being		
expended within the near future.		
The level of Local Authority contributions required to fund the		
core ERW budget needs to be increased to ensure a balanced		
budget.		

We are committed to implementing the improvements outlined above to enhance the achievement of our intended outcomes. We are satisfied that these steps will address areas
of improvement identified by both out internal and external assurance providers.
Signed by Betsan O'Connor, ERW Managing Director
Date:
Signed by Phil Roberts, Lead Chief Executive
Date:
Signed by Chair of the Joint Committee
Date: